# Toward Better Communication with Data Suppliers

- Experience of Japan -

#### **KOMAGATA Ken-ichi**

Director General of Statistics Department, Statistics Bureau JAPAN

## 0 Introduction

#### **Necessity for Better Communication**

- Establishing better communication with data suppliers is an essential element for achieving high quality statistics.
- "Data Suppliers" here refers to
  - a) Survey Respondents, i.e. households, businesses, and
  - b) Government organizations having administrative data

## **Outline of Presentation**

- 1 Need for Better Communication
- 2 Key Points of Communication with Suppliers
- 3 Examples
  - (1) 2010 Population Census
  - (2) 2009/2012 Economic Census
  - (3) Internal Migration Statistics
- 4 Challenges Ahead
  - (1) Gaining Access to More Administrative Data
  - (2) Continuously Informing Data Suppliers of the Value of Official Statistics
  - (3) Communication through Social Networks

# 1 Need for Better Communication

(1) Increasing Needs for Higher Quality Official Statistics

- Movement toward "Evidence-Based Policy Making", requiring more transparency and accountability
- Restriction of statistical resources, i.e. budget and human resources
- New legal framework giving more solid basis for statistical operation

## (2) Changing Socio-Economic Environment

- Diversified Life styles as well as Economic activities
- Increase of difficult-to-approach households
   (Secure apartment buildings, single households, working couple households, etc.)
- Weakening community ties in urban areas
- Development of Information & Communication Technology
- Increase of foreigners not being able to communicate in Japanese
- Increase of SOHOs (Small Offices Home Offices) difficult to find

# (3) Changing Attitude of the General Public

- Decreasing trust in the public sector at large
- Weakening sense of social norms and responsibilities
- Antipathies to response burdens from surveys
- Increasing awareness for privacy protection
- Fear for possible crimes by strangers visiting home

# 2 Key Points of Communication with Data Suppliers



- (1)Promote understanding of the essential roles of statistics in society
- (2) Data suppliers are themselves beneficiaries from the data.
- (3) Feedback the voices of statistical users to data suppliers

#### 2 Key Points of Communication with Data Suppliers

- (4)Remove obstacles and concerns of data suppliers regarding responding to surveys
- (5)Reduce response burdens and let it be known to data suppliers
- (6) Build trust in the statistical office from the public at large

# 3 Examples(1) 2010 Population Census

(a) Design Considerations

What message should we communicate to data suppliers?

- Ensure overall accuracy of statistics compiled from the data
- Remove concerns of respondents in providing data
- Provide options for the convenience of respondents
- Make the field work easy to execute.
- Achieve cost-efficiency

#### (1) 2010 Population Census

- (b) Multiple method for returning questionnaires (significant change in the Census history since 1920)
- Field enumeration is the most important means of communication.
  - -Enclosed submission of questionnaires
    - (1) to the enumerator
    - (2) by mail (Non-response Follow-up)

-Online response (for pilot model area)



#### Picture of Online response



- (1) 2010 Population Census
  - (c) Result of the Pilot Census
  - Two way communication approach in the Pilot Census,
    - -Direct feedbacks from Respondents
    - -Feedbacks through Enumerators
  - Apply the lessons learnt from Pilot Census (07,08,09) to the Census 2010

#### (1) 2010 Population Census

(d) Support from intermediaries

Communication becomes more effective through third parties closer to the data suppliers,
Facilitating better communications with
Households Respondents

- For accessing security guarded apartments, gain cooperation from real estate management companies.
- For contacting foreigners, gain support from NPOs assisting foreigners.
- For general public, seek cooperation from NPOs and mass media.

#### (1) 2010 Population Census

## (e)Establishing a call center

 Reduce doubts/uneasiness of respondents, thus help to conduct the survey without difficulty and to achieve high response-rate.

<opening period>
 2010, Sep. ~ Oct.
 (Census Day ; Oct.1st)
 for 51 million households



At peak day,

over 100 thousand telephone inquiries are expected, which need near 3 thousand responders.

# 3 Examples

# (2) 2009/2012 Economic Census

- (a) Design considerations
- Provide most reliable benchmarks and the master survey frames
- Complete and accurate coverage of business establishments as far as possible
- Continuous updating of the database with new establishments



- Reduce response burdens by integrating existing censuses and surveys
- Achieve cost-efficiency

#### (2) 2009/2012 Economic Census

(b) Use of the data from the Commercial/Corporate Register(CCR)

#### Advantage of CCR

- Coverage of all legal units
- Continuous updating of the database
- New Legal Framework Promotes utilization of Administrative data and Intensive Negotiation with Data Suppliers (Ministry of Justice) for Statistical Use
- Basic Plan discussed by the Statistics Commission and approved by the Cabinet
- Involvement of the Ministries in charge in the meetings of formulating the Basic Plan

#### (2) 2009/2012 Economic Census

- (c) Special reporting arrangements for very large corporations
- Response from Large corporations give strong influences on accuracy of statistics.
- Direct Contact by the Government enables to meet the different needs of Business Respondents.
- Choice of response methods depending on Respondents' circumstances
- Online response, offline response such as digital equipment, paper forms available

#### (2) 2009/2012 Economic Census

- (d) Controlling response burdens by maintaining survey histories in the Business Register database (7 million establishment data)
- Set the upper-bound of the times of survey participation depending on the size and industry of each establishment
- Business Respondents having reached the upper-bound of survey participation are automatically excluded from sample frame.

# 3 Example**Ⅲ**

# (3) Internal Migration Statistics

## (a) Background

- Statistics are compiled every month from the administrative records of the Resident Register maintained by municipalities
- Statistics are available for migration among prefectures and municipalities classified by sex.
- For more analytical uses, the statistics have to be broken down by age of migrants

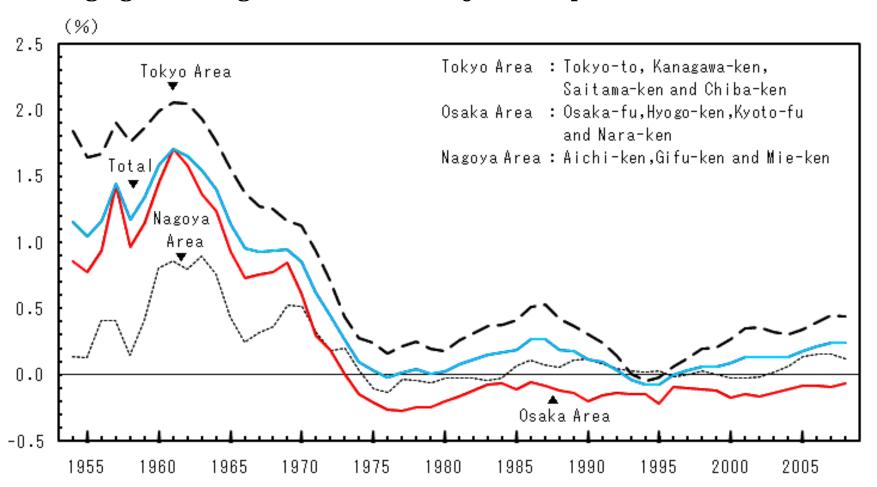
#### (3) Internal Migration Statistics

# (b) Actions taken

- Involvement of the Representatives of Municipalities in the meeting
- Conveying the requests from academic societies.
- Making arrangements to receive aggregate data from Local Governments from January 2010.
   Planning to disseminate new data by 2011, thus enrich statistics of Mobility.

#### (3) Internal Migration Statistics

#### Changing of net-migration rate for 3 Major Metropolitan Areas:1954 to 2008



# 4 Challenges Ahead

# (1) Gaining Access to More Administrative Data

## (a) Labor Insurance Records

- The Records cover all establishments with at least one employee.
- Statistics Bureau already started negotiating with the Ministry of Health, Labor and Welfare (MHLW), on usage conditions of the labor insurance record data for maintaining the business register.

# (1) Gaining Access to More Administrative Data

# (b) Tax Records

- Tax record data are strictly protected by law, and the statistical office is not allowed to access.
- Understanding of the Tax Authority and gaining support from the general public are essential for authorizing the access for Statistics Bureau

# (2) Continuously Informing Data Suppliers of the Value of Official Statistics

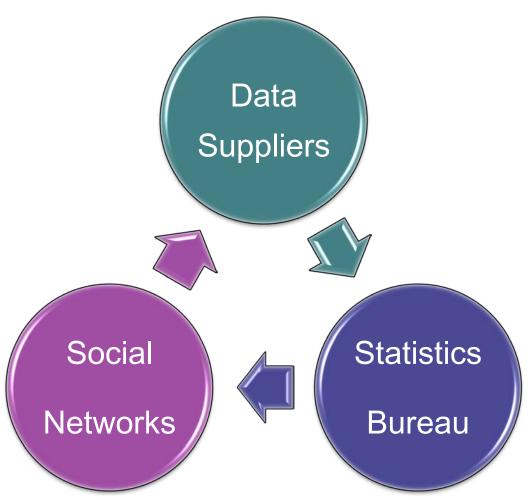
- Data suppliers are themselves Beneficiaries of the data they provided.
- Direct communication and Public communication regarding the users and analysis are important.
  - -feedback of the results by publishing regular reports/analytical papers
  - data-service via website
  - provide regional analysis (mesh) statistics

# (3) Communication through Social Networks

- For changing the social conditions more favorable for collecting data for statistics, it is necessary to involve diverse actors.
- Utilize Social Network by soliciting cooperation of
  - Business sector
  - Mass media
  - Non-profit Organizations
  - Local private groups
  - Local governments



# Involving diverse actors facilitates better communications with Data Suppliers.



# Thank you!

